# **RESEARCH APPENDIX**

Date Transfer Requested: 11/30/2018

(Per: CMH)

# Appendix H ... has been added to the 2017 LRB-6073

Appendix A 🖝 LRB 17-6001

**Appendix B** ■ LRB 17-6004

**Appendix C ☞** LRB 17-6039

**Appendix D ☞** LRB 17-6040

**Appendix E** ■ LRB 17-6041

**Appendix F** ☞ LRB 17-6042

**Appendix G** ■ LRB 17-6043

Appendix H ■ LRB 17-6058

## 2017 DRAFTING REQUEST

v	•	H	3
1.2	ĸ		а
_	Ł	ж	л

For:

Robin Vos (608) 266-9171

Drafter:

mduchek

By:

Abby

Secondary Drafters:

Date:

11/26/2018

May Contact:

Same as LRB:

Submit via email:

YES

Requester's email:

Rep.Vos@legis.wisconsin.gov

Carbon copy (CC) to:

michael.duchek@legis.wisconsin.gov

Pre Topic:

No specific pre topic given

Topic:

UI work search requirements

**Instructions:** 

See attached

**	g History:	rafting	D
----	------------	---------	---

Vers.	<u>Drafted</u>	Reviewed	Submitted	Jacketed	Required
/?	mduchek 11/26/2018	kfollett 11/26/2018			
/P1	mduchek 11/27/2018	kfollett 11/27/2018	jmurphy 11/26/2018		State
/P2	mduchek 11/28/2018	kfollett 11/28/2018	dwalker 11/27/2018		State
/P3	mduchek 11/29/2018	kfollett 11/29/2018	lparisi 11/28/2018		State
/P4	•		lparisi		State

LRB-6058

Vers.

**Drafted** 

Reviewed

Submitted 11/29/2018 <u>Jacketed</u>

Required

FE Sent For:

<**END>** 

#### Duchek, Michael

From:

Duchek, Michael

Sent:

Tuesday, November 20, 2018 4:26 PM

To:

Fawcett, Steve; Fabick, Abbey

Cc:

McGreevy, Mary Alice

Subject:

UI work search

Hey guys,

I was told of a potential request on UI/work search. Here is some info. that might help:

- 1. Generally in order to get UI benefits, a claimant has to perform at least 4 work search actions per week. This 4 work search actions requirement is in statute at s. 108.04(2)(a)3. (Previously, the statute required 2 actions per week, but it was changed to "at least 4" (or more in some cases) in the 2013 budget act.) As far as what constitutes a permissible work search action, this is, pursuant to the statute, determined by DWD by rule (see s. DWD 127.01(1) in the Admin. Code).
- 2. We have also had a separate issue the last few years of work search waivers following a DWD rule change that cut down on the availability of work search waivers. If a claimant has a waiver, then the requirement described in #1 does not apply. Previously, people were able to in some cases get what would essentially be a complete waiver of the work search requirements for their entire benefit year if they were expected to be hired back at some point, but the rule changed it so that a claimant can only get an 8-week waiver (+ a 4 week extension). That change took effect I think in 2015 some time (see <a href="https://docs.legis.wisconsin.gov/code/misc/chr/lrb\_filed/cr\_13\_081\_final\_rule\_filed\_with\_lrb.pdf">https://docs.legis.wisconsin.gov/code/misc/chr/lrb\_filed/cr\_13\_081\_final\_rule\_filed\_with\_lrb.pdf</a>). A bill was proposed to basically push this back up, to a maximum of 26 weeks (2017 AB 131/SB 83), but the bill obviously did not pass. In addition, DWD was apparently told by the US DOL that even a 26-week waiver as contemplated in those bills would not be considered compliant with federal law, though we could potentially go higher than the 8/+4 framework in the current rule.

So I'm not sure which of these you were referring to and whether you think you need anything drafted, but hope that helps. As always, it's recommended that any UI law change be run by DWD at some point if possible to confirm it doesn't raise federal conformity issues, though obviously anything that is consistent with current statutes and rules is unlikely to pose a problem. Happy to chat on the phone tomorrow.

Mike Duchek
Senior Legislative Attorney
Wisconsin Legislative Reference Bureau
(608) 504-5830

# STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)

11/2 Col18 - Call from Abby in 8/4 week work search waiver	Vos office-codify
8/4 week work search waiver	Garrenerk /
·	
	,
	· .
·	
-	
·	
·	



2

3

# State of Misconsin 2017 - 2018 LEGISLATURE

In 11-26-18

# 2017 SENATE BILL 83

- GUS8/P1

LRB-1408/h

MED

March 2, 2017 - Introduced by Senators Bewley, Erpenbach, Hansen, Johnson, Ringhand, Risser and Vinehout, cosponsored by Representatives Hesselbein, Pope, Billings, Berceau, Bowen, Considine, Goyke, Milroy, Ohnstad, Sargent, Spreitzer, Subeck and C. Taylor. Referred to Committee on Workforce Development, Military Affairs and Senior Issues.

and requiring the exercise of rule-making authority

AN ACT to amend 108.04 (2) (a) 3. (intro.) of the statutes; relating to: an exemption from work search requirements for certain individuals claiming unemployment insurance benefits.

Analysis by the Legislative Reference Bureau

This bill provides that a claimant for unemployment insurance benefits) who reasonably expects to be reemployed by the claimant's former employer within 26 weeks is exempt from the eligibility requirement of conducting weekly searches for suitable work.

Under current law, a claimant is generally required to conduct searches for work each week to be eligible for unemployment benefits. Current law provides that a claimant who is laid off is exempt from the work search requirement if the claimant reasonably expects to be reemployed by the former employer and the Department of Workforce Development verifies that expectation. DWD may grant a claimant a waiver of the work search requirement under certain conditions. Administrative rules promulgated by DWD require DWD to grant a claimant a waiver of the work search requirement for eight weeks if the claimant reasonably expects to be reemployed with the claimant's employer within that period. The rules permit DWD to provide an additional four-week extension of that waiver. The rules also provide additional reasons a claimant may qualify for a waiver.

This bill modifies current law to specifically provide that a claimant is exempt from the work search requirement for up to 26 weeks after the week the claimant was laid off if the claimant reasonably expects to be reemployed within that 26-week period.

Te codifies the current framework for work search waivers for claimants who are laid off and have a reasonable expectation of being reemployed within an eight week periods subject to a four-week extension.

#### **SENATE BILL 83**

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 108.04 (2) (a) 3. (intro.) of the statutes is amended to read:

108.04 (2) (a) 3. (intro.) The individual conducts a reasonable search for suitable work during that week, unless the search requirement is waived under par. (b) or s. 108.062 (10m). The search for suitable work must include at least 4 actions per week that constitute a reasonable search as prescribed by rule of the department. In addition, the department may, by rule, require an individual to take more than 4 reasonable work search actions in any week. The department shall require a uniform number of reasonable work search actions for similar types of claimants. This subdivision does not apply to an individual if If the department determines that the an individual is currently laid off from employment with an employer but there is a reasonable expectation of reemployment of the individual by that employer within 26 weeks after the week the individual was laid off, this subdivision does not apply to that individual with respect to that 26-week period. In determining whether the individual has a reasonable expectation of reemployment by an employer, the department shall request the employer to verify the individual's employment status and shall also consider other factors, including:

SECTION 2. Initial applicability.

(1) This act first applies to weeks of unemployment beginning on the effective

S. (198,04 (2) / 3. (introl) and a. toc.

date of this subsection

SECTION 3. Effective date.

1

 $\mathbf{2}$ 

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

and (b)

## **SENATE BILL 83**

1

(This act) takes effect on the first Sunday after publication.

(END)

2

#### 2019-2020 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

#### INSERT

1	<b>SECTION 1.</b> 108.04 (2) (a) 3. (intro.) of the statutes is renumbered 108.04 (2) (a)
2	3. and amended to read:
3	108.04 (2) (a) 3. (intro.) The individual conducts a reasonable search for
4	suitable work during that week, unless the search requirement is waived under par.
5	(b) or s. 108.062 (10m). The search for suitable work must include at least 4 actions
6	per week that constitute a reasonable search as prescribed by rule of the department.
7	In addition, the department may, by rule, require an individual to take more than
8	4 reasonable work search actions in any week. The department shall require a
9	uniform number of reasonable work search actions for similar types of claimants.
10	This subdivision does not apply to an individual if the department determines that
11	the individual is currently laid off from employment with an employer but there is
12	a reasonable expectation of reemployment of the individual by that employer. In
13	determining whether the individual has a reasonable expectation of reemployment
14	by an employer, the department shall request the employer to verify the individual's
15	employment status and shall also consider other factors, including:
	History: 1971 c. 40, 42, 53, 211; 1973 c. 247; 1975 c. 24, 343; 1977 c. 127, 133, 286, 418; 1979 c. 52, 176; 1981 c. 28, 36, 315, 391; 1983 a. 8, 27, 99, 168; 1983 a. 189 s. 329 (28); 1983 a. 337, 384, 468, 538; 1985 a. 17, 29, 40; 1987 a. 38 ss. 23 to 59, 107, 136; 1987 a. 255, 287, 403; 1989 a. 77; 1991 a. 89; 1993 a. 112, 122, 373, 492; 1995 a. 118, 417, 448; 1997 a. 35, 39; 1999 a. 9, 15, 83; 2001 a. 35; 2003 a. 197; 2005 a. 86; 2007 a. 59; 2009 a. 11, 287; 2011 a. 32, 123, 198, 236; 2013 a. 11, 20, 36; 2013 a. 173 ss. 13, 33; 2013 a. 276; 2015 a. 55, 86, 195; 2015 a. 197 s. 51; 2015 a. 334; 2017 a. 157; 2017 a. 364 s. 49; 2017 a. 366; s. 13.92 (2) (i).
16	Cross-reference: See also chs. DWD 132 and 133, Wis. adm. code.  SECTION 2. 108.04 (2) (a) 3. a. to c. of the statutes are renumbered 108.04 (2)
17	(b) 1. to 3. and amended to read:
18	108.04 (2) (b) 1. The history of layoffs and reemployments by the employer;
19	2. Any information that the employer furnished to the individual or the
20	department concerning the individual's anticipated reemployment date; and.
21	3. Whether the individual has recall rights with the employer under the terms
22	of any applicable collective bargaining agreement; and.

MED:...

SECTION 3. 108.04 (2) (b) of the statutes is amended to read:

108.04 (2) (b) The department shall prescribe the requirements for registration for work and search for work shall be prescribed by rule of the department, and the. The department may, by general rule, waive these those requirements under certain stated conditions, except that the department shall, by rule, waive those requirements if the department determines that the individual is currently laid off from employment with an employer but there is a reasonable expectation of reemployment of the individual by that employer within a period of 8 weeks, which may be extended up to an additional 4 weeks but not to exceed a total of 12 weeks. In determining whether the individual has a reasonable expectation of reemployment by an employer, the department shall request the employer to verify the individual's employment status and shall also consider other factors, including all of the following:

History: 1971 c. 40, 42, 53, 211; 1973 c. 247; 1975 c. 24, 343; 1977 c. 127, 133, 286, 418; 1979 c. 52, 176; 1981 c. 28, 36, 315, 391; 1983 a. 8, 27, 99, 168; 1983 a. 189 s. 329 (28); 1983 a. 337, 384, 468, 538; 1985 a. 17, 29, 40; 1987 a. 38 ss. 23 to 59, 107, 136; 1987 a. 255, 287, 403; 1989 a. 77; 1991 a. 89; 1993 a. 112, 122, 373, 492; 1995 a. 118, 417, 448; 1997 a. 35, 39; 1999 a. 9, 15, 83; 2001 a. 35; 2003 a. 197; 2005 a. 86; 2007 a. 59; 2009 a. 11, 287; 2011 a. 32, 123, 198, 236; 2013 a. 11, 20, 36; 2013 a. 173 ss. 13, 33; 2013 a. 276; 2015 a. 55, 86, 195; 2015 a. 197 s. 51; 2015 a. 334; 2017 a. 157; 2017 a. 364 s. 49; 2017 a. 366; s. 13.92 (2) (i).

Cross-reference: See also chs. DWD 132 and 133, Wis. adm. code.

4

5

6

7

8

9

10

11

12

13

#### Duchek, Michael

From:

Fabick, Abbey

Sent:

Tuesday, November 27, 2018 8:48 AM

To: Subject: Duchek, Michael RE: UI work search

I would reach out to DWD directly.

From: Duchek, Michael < Michael. Duchek@legis.wisconsin.gov>

Sent: Tuesday, November 27, 2018 8:28 AM

To: Fabick, Abbey < Abbey. Fabick@legis.wisconsin.gov>

Subject: RE: UI work search

OK. Can I chat with you and/or Janell to followup on how to do this?

-Mike

From: Fabick, Abbey < Abbey.Fabick@legis.wisconsin.gov>

Sent: Monday, November 26, 2018 5:46 PM

To: Duchek, Michael < Michael. Duchek@legis.wisconsin.gov >

Subject: UI work search

Hi Michael,

Sorry about the delay in getting this to you. Here's some information on the what we'd like to have included in the draft we previously discussed. Again, essentially we want these three items below, currently in administrative code, to be put in statute. Let me know if you have any other questions.

Thank you, Abbey Fabick

From: "Knutson, Janell - DWD" < Janell.Knutson@dwd.wisconsin.gov >

Date: November 26, 2018 at 4:47:34 PM CST

To: "Evenson, Andrew J - DWD" < Andrew J. Evenson @dwd.wisconsin.gov >

Subject: language

A. Statute does not specify conditions under which a claimant is waived from work search. Currently, waiver of work search is contained in the administrative code. There are various reasons work search is waived. One of them is a reasonable expectation of recall.

## Waiver of work search requirements are currently contained in DWD § 127.02:

Waiver of work search requirements. The department shall waive a claimant's requirement to conduct at least 4 actions to search for suitable work if any of the following apply:

(1) The claimant performs any work for his or her customary employer.

(2) The claimant is currently laid off from employment with an employer but there is a reasonable expectation that the claimant will be returning to employment within a period of 8 weeks, which may be

extended an additional 4 weeks but may not exceed a total of 12 weeks. In determining whether the claimant has a reasonable expectation of reemployment by the employer, the department shall request the employer to verify the claimant's employment status. If the employer does not verify the claimant's employment status, the department may consider any of the following:

- (a) The history of layoffs and reemployments by the employer.
- (b) Any information that the employer furnished to the individual concerning the claimant's anticipated reemployment date.
- (c) Whether the claimant has recall rights with the employer under the terms of any applicable collective bargaining agreement.
- (3) The claimant has a reasonable expectation of starting employment with a new employer within 4 weeks and the employer has verified the anticipated starting date with the department. The waiver shall not exceed 4 weeks.
- (4) The claimant has been laid off from work and routinely obtains work through a union referral and all of the following apply:
- (a) The union is the primary method used by workers to obtain employment in the claimant's customary occupation.
- (b) The union maintains a record of unemployed members, and the referral activities of these members, and allows the department to inspect such records.
- (c) The union provides, upon the request of the department, any information regarding a claimant's registration with the union or any referrals for employment it has made to the claimant.
- (d) Prospective employers of the claimant seldom place orders with the public employment office for jobs requiring occupational skills similar to those of the claimant.
- (e) The claimant is registered for work with a union and satisfies the requirements of the union relating to job referral procedures, and maintains membership in good standing with the union.
- (f) The union enters into an agreement with the department regarding the requirements of this subsection.
  - (6) The claimant is summoned to serve as a prospective or impaneled juror.
- (7) The claimant is enrolled in and satisfactorily participating in a course of approved training under s. 108.04 (16), Stats., in a work share program under s. 108.062 (10m), Stats., or in a self-employment assistance program or another program that has been enacted by the Wisconsin or federal legislature and the program includes that claimants who participate in the program shall be waived by the department from work search requirements.
- (8) The claimant has not made a search for suitable work because of an error made by personnel of the department.
- **(9)** The claimant's most recent employer failed to post appropriate notice posters as to claiming unemployment benefits as required under s. <u>DWD 120.01</u> and the claimant was not aware of the work search requirement.
- (11) The claimant has been referred for reemployment services, is participating in such services, or is not participating in such services, but has justifiable cause for failure to participate. Justifiable cause includes that the claimant is unable to participate due to any of the following:
  - (a) The claimant is summoned to serve as a prospective or impaneled juror.
- (b) The claimant is enrolled and satisfactorily participating in a course of training approved by the department, in a work share program under s. 108.062 (10m), Stats., or in a self-employment assistance program or another program that has been enacted by the Wisconsin or federal legislature and the program includes that claimants who participate in the program shall be waived by the department from work search requirements.
  - (c) The claimant is employed.
  - (d) The claimant is attending a job interview.
  - (e) Circumstances which the department determines are beyond the claimant's control.
- B. Similar to above, waiver from work registration (registering on Job Center of Wisconsin (JCW)) is contained in the code, not statute.

#### Waiver of work registration requirements are currently contained in DWD §126.03:

Waiver of work registration requirement. The department shall waive a claimant's work registration requirement for any given week if any of the following apply:

- (2) The claimant is currently laid off from employment with an employer but the employer has verified with the department there is a reasonable expectation that the claimant will be returning to employment within a period of 8 weeks, which may be extended an additional 4 weeks but may not exceed a total of 12 weeks. If the employer does not verify the claimant's employment status, the department may consider any of the following:
  - (am) The history of layoffs and reemployments by the employer.
- (bm) Any information that the employer furnished to the individual concerning the claimant's anticipated reemployment date.
- (cm) Whether the claimant has recall rights with the employer under the terms of any applicable collective bargaining agreement.
- (3) The claimant has a reasonable expectation of starting employment with a new employer within 4 weeks and the employer has verified the anticipated starting date with the department. The waiver shall not exceed 4 weeks.
- (4) The claimant has been laid off from work and routinely obtains work through a union referral and all of the following apply:
- (a) The union is the primary method used by workers to obtain employment in the claimant's customary occupation.
- (b) The union maintains a record of unemployed members, and the referral activities of these members, and allows the department to inspect such records.
- (c) The union provides, upon the request of the department, any information regarding a claimant's registration with the union or any referrals for employment it has made to the claimant.
- (d) Prospective employers of the claimant seldom place orders with the public employment office for jobs requiring occupational skills similar to those of the claimant.
- (e) The claimant is registered for work with a union and satisfies the requirements of the union relating to job referral procedures, and maintains membership in good standing with the union.
- (f) The union enters into an agreement with the department regarding the requirements of this subsection.
  - (5) The claimant is summoned to serve as a prospective or impaneled juror.
- (6) The claimant is enrolled in and satisfactorily participating in a course of approved training under s. 108.04 (16), Stats., in a work share program under s. 108.062 (10m), Stats., in a self-employment assistance program, or another program enacted by the Wisconsin or federal legislature and the program includes that claimants who participate in the program shall be waived by the department from work registration requirements.
- (7) The claimant is unable to complete registration due to circumstances which the department determines are beyond the claimant's control.
- D. Currently, DWD §127.04(1) provides that upon request, a claimant shall provide verification of conducting at least 4 work search actions to the department by computer-based programs or other methods approved by the department. By policy, the department requires the claimant to provide their work search verification information when filing their online weekly claim. Before this policy was in place, claimants were only required to provide their work search verification during a re-employment services session or during a random audit, both after the week they were paid.

#### Statutory language could codify this policy and provide:

A claimant shall provide verification of conducting at least 4 work search actions to the department when filing a weekly claim certification.



# State of Wisconsin 2017 - 2018 LEGISLATURE

PZ

LRB-6058/**P** MED:kjf

# PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

	and to register for work
	and registration and registration
	g waivers
1	AN ACT to renumber and amend 108.04 (2) (a) 3. (intro.), 108.04 (2) (a) 3. a. to
2	c. and 108.04(2)(b) of the statutes; relating to: an exemption from work search
3	requirements for certain individuals claiming unemployment insurance
4	benefits and requiring the exercise of rule-making authority
	Analysis by the Legislative Reference Bureau and allow
	Under current law a claimant for unemployment insurance benefits is generally required to conduct searches for work each week to be eligible for
	unemployment benefits. Current law provides that a claimant who is laid off is
	exempt from the work search requirement if the claimant reasonably expects to be
	reemployed by the former employer and the Department of Workforce Development
	verifies that expectation. DWD may grant a claimant a waiver of the work search
	requirement under certain conditions. Administrative rules promulgated by DWD require DWD to grant a claimant a waiver of the work search requirements for eight
	weeks if the claimant reasonably expects to be reemployed with the claimant's

four-week extension of that waiver. The rules also provide additional reasons a claimant may qualify for a waiver out require claimants for whom the requirements are not waived to a This bill codifies the current framework for work search waivers for claimants who are laid off and have a reasonable expectation of being reemployed within an eight-week period, subject to a four-week extension:

employer within that period. The rules permit DWD to provide an additional

Le waivers contained in Dwo's rules for work search and registration requirements and the requirement that a claimanty privile institution of having complied with work search prequirements.

LRB-6058/P1

and provides ventication of that search

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

6

9

10

11

12

16

17

18

19

20

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1

**SECTION 1.** 108.04 (2) (a) 3. (intro.) of the statutes is renumbered 108.04 (2) (a)

2 3. and amended to read:

Claimant

a claimant

3 108.04 (2) (a) 3. The individual conducts a reasonable search for suitable work during that week unless the search requirement is waived under par. (b) or s.

108.062 (10m)/The search for suitable work must include at least 4 actions per week

that constitute a reasonable search as prescribed by rule of the department. In addition, the department may, by rule, require an individual to take more than 4

reasonable work search actions in any week. The department shall require a

uniform number of reasonable work search actions for similar types of claimants.

This subdivision does not apply to an individual if the department determines that

the individual is currently laid off from employment with an employer but there is

a reasonable expectation of reemployment of the individual by that employer. In

determining whether the individual has a reasonable expectation of reemployment

by an employer, the department shall request the employer to verify the individual's

employment status and shall also consider other factors, including:

**Section 2.** 108.04 (2) (a) 3. a. to c. of the statutes are renumbered 108.04 (2)

(b) 1.(to 3.) and amended to read:

108.04 (2) (b) 1. (The history of layoffs and reemployments by the employer:

Any information that the employer furnished to the individual or the

department concerning the individual's anticipated reemployment date; and.

claimant's

Ins 15

L.C. Whether the individual has recall rights with the employer under the terms 1  $\mathbf{2}$ of any applicable collective bargaining agreement; and. 3 **SECTION 3.** 108.04 (2) (b) of the statutes is renumbered 108.04 (2) (b) (intro.) and amended to read: 4 108.04 (2) (b) (intro.) The department shall prescribe the requirements for 5 registration for work and search for work shall be prescribed by rule of the 6 department, and the The department may, by general rule, waive these those 7 8 requirements/under certain stated conditions., except that the department shall, by 9 rule, waive those requirements if the department determines that the individual is 10 currently laid off from employment with an employer but there is a reasonable expectation of reemployment of the individual by that employer within a period of 11 8 weeks, which may be extended up to an additional 4 weeks but not to exceed a total 12 of 12 weeks. In determining whether the individual has a reasonable expectation of 13 reemployment by an employer, the department shall request the employer to verify 14 15 the individual's employment status and shall also consider other factors, including 16 all of the following: 17 (END)

#### 2019-2020 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-6058/P2ins MED:...

#### INSERT 2-0

1	<b>Section 1.</b> 108.04 (2) (a) (intro.) of the statutes is amended to read:
2	108.04 (2) (a) (intro.) Except as provided in par. (b) and, sub. (16) (am) and (b),
3	and s. 108.062 (10) and (10m) and as otherwise expressly provided, a claimant is
4	eligible for benefits as to any given week only if all of the following apply:
	History: 1971 c. 40, 42, 53, 211; 1973 c. 247; 1975 c. 24, 343; 1977 c. 127, 133, 286, 418; 1979 c. 52, 176; 1981 c. 28, 36, 315, 391; 1983 a. 8, 27, 99, 168; 1983 a. 189 s. 329 (28); 1983 a. 337, 384, 468, 538; 1985 a. 17, 29, 40; 1987 a. 38 ss. 23 to 59, 107, 136; 1987 a. 255, 287, 403; 1989 a. 77; 1991 a. 89; 1993 a. 112, 122, 373, 492; 1995 a. 118, 417, 448; 1997 a. 35, 39; 1999 a. 9, 15, 83; 2001 a. 35; 2003 a. 197; 2005 a. 86; 2007 a. 59; 2009 a. 11, 287; 2011 a. 32, 123, 198, 236; 2013 a. 11, 20, 36; 2013 a. 173 ss. 13, 33; 2013 a. 276; 2015 a. 55, 86, 195; 2015 a. 197 s. 51; 2015 a. 334; 2017 a. 157; 2017 a. 364 s. 49; 2017 a. 366; s. 13.92 (2) (i).
5	Cross-reference: See also chs. DWD 132 and 133, Wis. adm. code.  SECTION 2. 108.04 (2) (a) 1. of the statutes is amended to read:
6	108.04 (2) (a) 1. Except as provided in s. 108.062 (10), the individual The
7	claimant is able to work and available for work during that week;
٠	History: 1971 c. 40, 42, 53, 211; 1973 c. 247; 1975 c. 24, 343; 1977 c. 127, 133, 286, 418; 1979 c. 52, 176; 1981 c. 28, 36, 315, 391; 1983 a. 8, 27, 99, 168; 1983 a. 189 s. 329 (28); 1983 a. 337, 384, 468, 538; 1985 a. 17, 29, 40; 1987 a. 38 ss. 23 to 59, 107, 136; 1987 a. 255, 287, 403; 1989 a. 77; 1991 a. 89; 1993 a. 112, 122, 373, 492; 1995 a. 118, 417, 448; 1997 a. 35, 39; 1999 a. 9, 15, 83; 2001 a. 35; 2003 a. 197; 2005 a. 86; 2007 a. 59; 2009 a. 11, 287; 2011 a. 32, 123, 198, 236; 2013 a. 11, 20, 36; 2013 a. 173 ss. 13, 33; 2013 a. 276; 2015 a. 55, 86, 195; 2015 a. 197 s. 51; 2015 a. 334; 2017 a. 157; 2017 a. 364 s. 49; 2017 a. 366; s. 13.92 (2) (i).
8	Cross-reference: See also chs. DWD 132 and 133, Wis. adm. code.  SECTION 3. 108.04 (2) (a) 2. of the statutes is amended to read:
9	108.04 (2) (a) 2. Except as provided in s. 108.062 (10m), as of that week, the
10	$\underline{individual}\underline{Theclaimant}hasregisteredforwork\underline{asdirected}\underline{inthemanner}prescribed$
11	by the department; by rule.
r	History: 1971 c. 40, 42, 53, 211; 1973 c. 247; 1975 c. 24, 343; 1977 c. 127, 133, 286, 418; 1979 c. 52, 176; 1981 c. 28, 36, 315, 391; 1983 a. 8, 27, 99, 168; 1983 a. 189 s. 329 (28); 1983 a. 337, 384, 468, 538; 1985 a. 17, 29, 40; 1987 a. 38 ss. 23 to 59, 107, 136; 1987 a. 255, 287, 403; 1989 a. 77; 1991 a. 89; 1993 a. 112, 122, 373, 492; 1995 a. 118, 417, 448; 1997 a. 35, 39; 1999 a. 9, 15, 83; 2001 a. 35; 2003 a. 197; 2005 a. 86; 2007 a. 59; 2009 a. 11, 287; 2011 a. 32, 123, 198, 236; 2013 a. 11, 20, 36; 2013 a. 173 ss. 13, 33; 2013 a. 276; 2015 a. 55, 86, 195; 2015 a. 197 s. 51; 2015 a. 334; 2017 a. 157; 2017 a. 364 s. 49; 2017 a. 366; s. 13.92 (2) (i).
	Cross-reference: See also chs. DWD 132 and 133, Wis. adm. code.  ****NOTE: I moved language allowing DWD to prescribe the requirements for registration for work by rule here from s. 108.04 (2) (b), which is re-worked to just deal with the waivers.
	Insert 2-15
	****Note: This codifies the requirement that a claimant provide DWD with

# language about individuals who are laid off is moved to par. (b) 1. INSERT 3-3

verification of having performed the required work search actions each week. The

- 12 **Section 4.** 108.04 (2) (b) of the statutes is renumbered 108.04 (2) (b) (intro.)
- 13 and amended to read:

(inpro.)

1 108.04 (2) (b) The requirements for registration for work and search for work
2 shall be prescribed by rule of the department, and the department may by general
3 rule department shall waive these the requirements under certain stated conditions.
4 par. (a) 2. and 3. if any of the following apply:

History: 1971 c. 40, 42, 53, 211; 1973 c. 247; 1975 c. 24, 343; 1977 c. 127, 133, 286, 418; 1979 c. 52, 176; 1981 c. 28, 36, 315, 391; 1983 a. 8, 27, 99, 168; 1983 a. 189 s. 329 (28); 1983 a. 337, 384, 468, 538; 1985 a. 17, 29, 40; 1987 a. 38 ss. 23 to 59, 107, 136; 1987 a. 255, 287, 403; 1989 a. 77; 1991 a. 89; 1993 a. 112, 122, 373, 492; 1995 a. 118, 417, 448; 1997 a. 35, 39; 1999 a. 9, 15, 83; 2001 a. 35; 2003 a. 197; 2005 a. 86; 2007 a. 59; 2009 a. 11, 287; 2011 a. 32, 123, 198, 236; 2013 a. 11, 20, 36; 2013 a. 173 ss. 13, 33; 2013 a. 276; 2015 a. 55, 86, 195; 2015 a. 197 s. 51; 2015 a. 334; 2017 a. 157; 2017 a. 364 s. 49; 2017 a. 366; s. 13.92 (2) (i).

\*\*\*\*Note: This puts the work search waivers (including the one for people who are laid off and expect to be rehired) contained in the code in par. (b) and eliminates DWD's authority to create additional waivers by rule. OK?

Cross-reference: See also chs. DWD 132 and 133, Wis. adm. code. Section 5. 108.04 (2) (b) 1. to 5. of the statutes are created to read: 5 6 108.04(2)(b) 1. The department determines that the claimant is currently laid 7 off from employment with an employer but there is a reasonable expectation of reemployment of the claimant by that employer within a period of 8 weeks, which 8 9 may be extended up to an additional 4 weeks but not to exceed a total of 12 weeks. 10 In determining whether the claimant has a reasonable expectation of reemployment 11 by an employer, the department shall request the employer to verify the claimant's 12 employment status and shall also consider other factors, including all of the 13 following: 2. The claimant has a reasonable expectation of starting employment with a 14 new employer within 4 weeks and the employer has verified the anticipated starting 15 16 date with the department. A waiver under this subdivision may not exceed 4 weeks. The claimant has been laid off from work and routinely obtains work 17 through a labor union referral and all of the following apply: 18 19 a. The union is the primary method used by workers to obtain employment in SECTION #. 108.04 (2)(b) 2. to \$.; ER 20

1	b. The union maintains a record of unemployed members and the referral
2	activities of these members, and the union allows the department to inspect such
3	records.
4	c. The union provides, upon the request of the department, any information
5	regarding a claimant's registration with the union or any referrals for employment
6	it has made to the claimant.
7	d. Prospective employers of the claimant seldom place orders with the public
8	employment office for jobs requiring occupational skills similar to those of the
9	claimant.
10	e. The claimant is registered for work with a union and satisfies the
11	requirements of the union relating to job referral procedures, and maintains
12	membership in good standing with the union.
13	f. The union enters into an agreement with the department regarding the
14	requirements of this subdivision.
15	The claimant is summoned to serve as a prospective or impaneled juror.
16	6. The requirements are waived under s. 108.04 (16) or s. 108.062 (10m), or the
17	claimant is enrolled in and satisfactorily participating in a self-employment
18	assistance program or another program established under state or federal law and
19	the program includes that claimants who participate in the program shall be waived
20	by the department from work registration requirements.  **That**
21	7. The claimant is unable to complete registration due to circumstances which
22	the department determines are beyond the claimant's control.
23	SECTION 6. 108.04 (2) (bm) of the statutes is amended to read:
24	108.04 (2) (bm) A claimant is ineligible to receive benefits for any week for
25	which there is a determination that the claimant failed to conduct a reasonable

search for suitable comply with the registration for work and work and search
requirements under par. (a) 2. or 3. or failed to provide verification to the department
that the claimant complied with those requirements, unless the department has not
waived the search requirement those requirements under par. (b) or s. 108.062
(10m). If the department has paid benefits to a claimant for any such week, the
department may recover the overpayment under s. 108.22.

History: 1971 c. 40, 42, 53, 211; 1973 c. 247; 1975 c. 24, 343; 1977 c. 127, 133, 286, 418; 1979 c. 52, 176; 1981 c. 28, 36, 315, 391; 1983 a. 8, 27, 99, 168; 1983 a. 189 s. 329 (28); 1983 a. 337, 384, 468, 538; 1985 a. 17, 29, 40; 1987 a. 38 ss. 23 to 59, 107, 136; 1987 a. 255, 287, 403; 1989 a. 77; 1991 a. 89; 1993 a. 112, 122, 373, 492; 1995 a. 118, 417, 448; 1997 a. 35, 39; 1999 a. 9, 15, 83; 2001 a. 35; 2003 a. 197; 2005 a. 86; 2007 a. 59; 2009 a. 11, 287; 2011 a. 32, 123, 198, 236; 2013 a. 11, 20, 36; 2013 a. 173 ss. 13, 33; 2013 a. 276; 2015 a. 55, 86, 195; 2015 a. 197 s. 51; 2015 a. 334; 2017 a. 157; 2017 a. 364 s. 49; 2017 a. 366; s. 13.92 (2) (i).

Cross-reference: See also chs. DWD 132 and 133, Wis. adm. code.

# STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU

LRB

Research (608-266-0341)

Library (608-266-7040)

Legal (608-266-3561)

LRB

Talked to Janell-Need work search wairers as well
Talked to Janell-Moed work search wairers as well draft only has registration ones
Meed flexibility for federal guidance restrictions that
may come down
1



2

3

4

5

6

# State of Misconsin 2017 - 2018 LEGISLATURE

LRB-6058/FE

# PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



AN ACT to renumber and amend 108.04 (2) (a) 3. (intro.), 108.04 (2) (a) 3. a. to c. and 108.04 (2) (b); to amend 108.04 (2) (a) (intro.), 108.04 (2) (a) 1., 108.04 (2) (a) 2. and 108.04 (2) (bm); and to create 108.04 (2) (b) 1. (intro.) and 108.04 (2) (b) 2. to 7. of the statutes; relating to: waivers from work search and registration requirements for certain individuals claiming unemployment insurance benefits.

#### Analysis by the Legislative Reference Bureau

Under current law, a claimant for unemployment insurance benefits is generally required to conduct searches for work each week to be eligible for unemployment benefits and to register for work. Current law provides that a claimant who is laid off is exempt from these requirements if the claimant reasonably expects to be reemployed by the former employer and the Department of Workforce Development verifies that expectation. Administrative rules promulgated by DWD require DWD to grant a claimant a waiver of the work search and registration requirements for eight weeks if the claimant reasonably expects to be reemployed with the claimant's employer within that period and allow an additional four-week extension of that waiver. The rules also provide additional reasons a claimant may qualify for a waiver and require claimants for whom the requirements are not waived to provide verification of having complied with work search and registration requirements.

This bill codifies the current waivers contained in DWD's rules for work search and registration requirements and the requirement that a claimant provide verification of having complied with work search and registration requirements.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

	plain
	The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:
	enact as follows:
1	SECTION 1. 108.04 (2) (a) (intro.) of the statutes is amended to read:
2	108.04 (2) (a) (intro.) Except as provided in par (b) and sub. (16) (am) and (b),
3	and s. 108.062 (10) and (10m) and as otherwise expressly provided, a claimant is
4	eligible for benefits as to any given week only if all of the following apply:
5	<b>SECTION 2.</b> 108.04 (2) (a) 1. of the statutes is amended to read:
6	108.04 (2) (a) 1. Except as provided in s. 108.062 (10), the individual The
7	<u>claimant</u> is able to work and available for work during that week;
8	SECTION 3. 108.04 (2) (a) 2. of the statutes is amended to read:
9	108.04 (2) (a) 2. Except as provided in s. 108.062 (10m), as of that week, the
10	$\underline{individual}\underline{Theclaimant}hasregisteredforwork\underline{asdirected}\underline{inthemannerprescribed}$
11	by the department; by rule.
	****Note: I moved language allowing DWD to prescribe the requirements for registration for work by rule here from s. 108.04(2)(b), which is reworked to just deal with the waivers.
12	<b>SECTION 4.</b> 108.04 (2) (a) 3. (intro.) of the statutes is renumbered 108.04 (2) (a)
13	3. and amended to read:
14	108.04 (2) (a) 3. The individual claimant conducts a reasonable search for
15	suitable work during that week, unless the search requirement is waived under par.
16	(b) or s. 108.062 (10m) and provides verification of that search to the department.
17	The search for suitable work must include at least 4 actions per week that constitute
18	a reasonable search as prescribed by rule of the department. In addition, the

1	department may, by rule, require an individual a claimant to take more than 4
2	reasonable work search actions in any week. The department shall require a
3	uniform number of reasonable work search actions for similar types of claimants.
4	This subdivision does not apply to an individual if the department determines that
5	the individual is currently laid off from employment with an employer but there is
6	a reasonable expectation of reemployment of the individual by that employer. In
7	determining whether the individual has a reasonable expectation of reemployment
8	by an employer, the department shall request the employer to verify the individual's
9	employment status and shall also consider other factors, including:
	****Note: This codifies the requirement that a claimant provide DWD with verification of having performed the required work search actions each week. The language about individuals who are laid off is moved to par. (b) 1.
10	<b>Section 5.</b> 108.04 (2) (a) 3. a. to c. of the statutes are renumbered 108.04 (2)
11	(b) 1. a. to c. and amended to read:
12	108.04 (2) (b) 1. a. The history of layoffs and reemployments by the employer;
13	b. Any information that the employer furnished to the individual claimant or
14	the department concerning the individual's claimant's anticipated reemployment
15	date <del>; and</del> .
16	c. Whether the individual claimant has recall rights with the employer under
17	the terms of any applicable collective bargaining agreement; and.
18	<b>SECTION 6.</b> 108.04 (2) (b) of the statutes is renumbered 108.04 (2) (b) (intro.)
19	and amended to read:   A registration for work
20	and amended to read:  108.04 (2) (b) (intro.) The requirements for registration for work and search for registration for the registration for the registration for the registration for work and sea
21	work shall be prescribed by rule of the department, and the department may by
22	general rule shall waive these the requirements under certain stated conditions. par.
23	(a) 2. and 3. if any of the following apply:

\*\*\*\*Note: This puts the work search waivers (including the one for people who are laid off and expect to be rehired) contained in the code in par. (b) and eliminates DWD's authority to create additional waivers by rule. OK?

**SECTION 7.** 108.04 (2) (b) 1. (intro.) of the statutes is created to read:

108.04 (2) (b) 1. (intro.) The department determines that the claimant is currently laid off from employment with an employer but there is a reasonable expectation of reemployment of the claimant by that employer within a period of 8 weeks, which may be extended up to an additional 4 weeks but not to exceed a total of 12 weeks. In determining whether the claimant has a reasonable expectation of reemployment by an employer, the department shall request the employer to verify the claimant's employment status and shall also consider other factors, including all of the following:

**Section 8.** 108.04 (2) (b) 2. to 6. of the statutes are created to read:

- 108.04 (2) (b) 2. The claimant has a reasonable expectation of starting employment with a new employer within 4 weeks and the employer has verified the anticipated starting date with the department. A waiver under this subdivision may not exceed 4 weeks.
- 3. The claimant has been laid off from work and routinely obtains work through a labor union referral and all of the following apply:
- a. The union is the primary method used by workers to obtain employment in the claimant's customary occupation.
- b. The union maintains a record of unemployed members and the referral activities of these members, and the union allows the department to inspect such records.

- c. The union provides, upon the request of the department, any information regarding a claimant's registration with the union or any referrals for employment it has made to the claimant.

  d. Prospective employers of the claimant seldom place orders with the public employment office for jobs requiring occupational skills similar to those of the claimant.

  e. The claimant is registered for work with a union and satisfies the
  - e. The claimant is registered for work with a union and satisfies the requirements of the union relating to job referral procedures, and maintains membership in good standing with the union.
  - f. The union enters into an agreement with the department regarding the requirements of this subdivision.
    - 4. The claimant is summoned to serve as a prospective or impaneled juror.
  - 5. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the claimant is enrolled in and satisfactorily participating in a self-employment assistance program or another program established under state or federal law and the program provides that claimants who participate in the program shall be waived by the department from work registration requirements.
  - 6. The claimant is unable to complete registration due to circumstances that the department determines are beyond the claimant's control.

**Section 9.** 108.04 (2) (bm) of the statutes is amended to read:

108.04 (2) (bm) A claimant is ineligible to receive benefits for any week for which there is a determination that the claimant failed to conduct a reasonable search for suitable comply with the registration for work and work and search requirements under par. (a) 2. or 3. or failed to provide verification to the department that the claimant complied with those requirements, unless the department has not

19 19

8

9

10

11

12

13

14

15

16

20

21

22

23

24

25

LRB-6058/P2 MED:kjf

SECTION 9

		1 orll	
1	waived the search requirement those requirements under par. (b	or s.	108.062

2 (10m). If the department has paid benefits to a claimant for any such week, the

department may recover the overpayment under s. 108.22.

4

(END)

## 2019-2020 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-6058/P3ins MED:...

#### INSERT

1	<b>SECTION 1.</b> 108.04 (2) (bb) of the statutes is created to read:
3	108.04 (2) (bb) The department shall waive the work search requirement under par. (a) 3. if any of the following apply:
4	1. A reason specified in par (b) 1., 2., 3., or 4.
5	2. The claimant performs any work for his or her customary employer.
6	3. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the
7	claimant is enrolled in and satisfactorily participating in a self-employment
8	assistance program or another program established under state or federal law and
9	the program provides that claimants who participate in the program shall be waived
10	by the department from work search requirements.
11	4. The claimant has not complied with the requirement because of an error
12	made by personnel of the department.
13	5. The claimant's most recent employer failed to post appropriate notice posters
14	as to claiming unemployment benefits as required by the department by rule, and
15	the claimant was not aware of the work search requirement.
16	6. The claimant has been referred for reemployment services, is participating
17	in such services, or is not participating in such services, but has good cause for failure
18	to participate. For purposes of this subdivision, a claimant has good cause if he or she
19	is unable to participate due to any of the following:
20	a. A reason specified in subd. 3. or par (b) 4.
21	b. The claimant is employed.
22	c. The claimant is attending a job interview.

- d. Circumstances that the department determines are beyond the claimant's
- 2 control.



3

5

6

# State of Misconsin 2017 - 2018 LEGISLATURE

LRB-6058/P3 MED:kjf

# PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

Jerys /PS

AN ACT to renumber and amend 108.04 (2) (a) 3. (intro.), 108.04 (2) (a) 3. a. to c. and 108.04 (2) (b); to amend 108.04 (2) (a) (intro.), 108.04 (2) (a) 1., 108.04 (2) (a) 2. and 108.04 (2) (bm); and to create 108.04 (2) (b) 1. (intro.), 108.04 (2) (b) 2. to 6. and 108.04 (2) (bb) of the statutes; relating to: waivers from work search and registration requirements for certain individuals claiming unemployment insurance benefits.

#### Analysis by the Legislative Reference Bureau

Under current law, a claimant for unemployment insurance benefits is generally required to conduct searches for work each week to be eligible for unemployment benefits and to register for work. Current law provides that a claimant who is laid off is exempt from these requirements if the claimant reasonably expects to be reemployed by the former employer and the Department of Workforce Development verifies that expectation. Administrative rules promulgated by DWD require DWD to grant a claimant a waiver of the work search and registration requirements for eight weeks if the claimant reasonably expects to be reemployed with the claimant's employer within that period and allow an additional four-week extension of that waiver. The rules also provide additional reasons a claimant may qualify for a waiver and require claimants for whom the requirements are not waived to provide verification of having complied with work search and registration requirements.

19

91 The bill allows DWD to modify or eliminate a waiver, or to create additional waivers, if doing so is necessary to comply with federal law. This bill codifies the current waivers contained in DWD's rules for work search registration requirements and the requirement that a claimant provide verification of having complied with work search and registration requirements. For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill. DWD's authority to establish waivers from work search and registration requirements and The people of the state of Wisconsin, represented in senate and assembly, do enact as follows: 1 **Section 1.** 108.04 (2) (a) (intro.) of the statutes is amended to read 2 108.04 (2) (a) (intro.) Except as provided in par. pars. (b) and (bb) sub. (16) (am) 3 and (b). and s. 108.062 (10) and (10m) and as otherwise expressly provided, a claimant is eligible for benefits as to any given week only if all of the following apply: 4 5 **Section 2.** 108.04 (2) (a) 1. of the statutes is amended to read: 6 108.04 (2) (a) 1. Except as provided in s. 108.062 (10), the individual The 7 claimant is able to work and available for work during that week: 8 **SECTION 3.** 108.04 (2) (a) 2. of the statutes is amended to read: 9 108.04 (2) (a) 2. Except as provided in s. 108.062 (10m), as of that week, the individual The claimant has registered for work as directed in the manner prescribed 10 11 by the department; by rule. 12 **SECTION 4.** 108.04 (2) (a) 3. (intro.) of the statutes is renumbered 108.04 (2) (a) 13 3. and amended to read: 14 108.04 (2) (a) 3. The individual claimant conducts a reasonable search for 15 suitable work during that week, unless the search requirement is waived under par. (b) or s. 108.062 (10m) and provides verification of that search to the department. 16 17 The search for suitable work must include at least 4 actions per week that constitute

a reasonable search as prescribed by rule of the department. In addition, the

department may, by rule, require an individual a claimant to take more than 4

1	reasonable work search actions in any week. The department shall require a
2	uniform number of reasonable work search actions for similar types of claimants.
3	This subdivision does not apply to an individual if the department determines that
4	the individual is currently laid off from employment with an employer but there is
5	a reasonable expectation of reemployment of the individual by that employer. In
6	determining whether the individual has a reasonable expectation of reemployment
7	by an employer, the department shall request the employer to verify the individual's
8	employment status and shall also consider other factors, including:
9	<b>Section 5.</b> 108.04 (2) (a) 3. a. to c. of the statutes are renumbered 108.04 (2)
10	(b) 1. a. to c. and amended to read:
11	108.04 (2) (b) 1. a. The history of layoffs and reemployments by the employer;
12	b. Any information that the employer furnished to the individual claimant or
13	the department concerning the individual's claimant's anticipated reemployment
14	date <del>; and</del> .
15	c. Whether the $\frac{individual}{individual}$ claimant has recall rights with the employer under
16	the terms of any applicable collective bargaining agreement; and.
17	<b>Section 6.</b> 108.04 (2) (b) of the statutes is renumbered 108.04 (2) (b) (intro.)
18	and amended to read:
19	108.04 (2) (b) (intro.) The requirements for registration for work and search for
20	work shall be prescribed by rule of the department, and the department may by
21	general rule shall (waive these requirements the registration for work requirement
22	under certain stated conditions. par. (a) 2, if any of the following applies:
23	Section 7. 108.04 (2) (b) 1. (intro.) of the statutes is created to read:
24	108.04 (2) (b) 1. (intro.) The department determines that the claimant is
25	currently laid off from employment with an employer but there is a reasonable

1	expectation of reemployment of the claimant by that employer within a period of 8
2	weeks, which may be extended up to an additional 4 weeks but not to exceed a total
3	of 12 weeks. In determining whether the claimant has a reasonable expectation of
4	reemployment by an employer, the department shall request the employer to verify
5	the claimant's employment status and shall consider all of the following:
6	SECTION 8. 108.04 (2) (b) 2. to 6. of the statutes are created to read:
7	108.04 (2) (b) 2. The claimant has a reasonable expectation of starting
, 8	employment with a new employer within 4 weeks and the employer has verified the
9	anticipated starting date with the department. A waiver under this subdivision may
10	not exceed 4 weeks.
11	3. The claimant has been laid off from work and routinely obtains work through
12	a labor union referral and all of the following apply:
13	a. The union is the primary method used by workers to obtain employment in
14	the claimant's customary occupation.
15	b. The union maintains a record of unemployed members and the referral
(16)	activities of these members, and the union allows the department to inspect such
17	records.
18	c. The union provides, upon the request of the department, any information
19	regarding a claimant's registration with the union or any referrals for employment
20	it has made to the claimant.
21	d. Prospective employers of the claimant seldom place orders with the public
22	employment office for jobs requiring occupational skills similar to those of the
23	claimant.

25

1	e. The claimant is registered for work with a union and satisfies the
2	requirements of the union relating to job referral procedures, and maintains
3	membership in good standing with the union.
4	f. The union enters into an agreement with the department regarding the
5	requirements of this subdivision.
6	4. The claimant is summoned to serve as a prospective or impaneled juror.
7	5. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the
8	claimant is enrolled in and satisfactorily participating in a self-employment
9	assistance program or another program established under state or federal law and
10	the program provides that claimants who participate in the program shall be waived
11	by the department from work registration requirements.
12	6. The claimant is unable to complete registration due to circumstances that
13	the department determines are beyond the claimant's control.
14	SECTION 9. 108.04 (2) (bb) of the statutes is created to read:
15	108.04(2) (bb) The department shall waive the work search requirement under
16	par. (a) 3. if any of the following applies:
17	1. A reason specified in par (b) 1., 2., 3., or 4.
18	2. The claimant performs any work for his or her customary employer.
19	3. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the
20	claimant is enrolled in and satisfactorily participating in a self-employment
21	assistance program or another program established under state or federal law and
22	the program provides that claimants who participate in the program shall be waived
23	by the department from work search requirements.

4. The claimant has not complied with the requirement because of an error

made by personnel of the department.

22

1	5. The claimant's most recent employer failed to post appropriate notice posters
2	as to claiming unemployment benefits as required by the department by rule, and
3	the claimant was not aware of the work search requirement.
4	6. The claimant has been referred for reemployment services, is participating
5	in such services, or is not participating in such services, but has good cause for failure
6	to participate. For purposes of this subdivision, a claimant has good cause if he or she
7	is unable to participate due to any of the following:
8	a. A reason specified in subd. 3. or par (b) 4.
9	b. The claimant is employed.
10	c. The claimant is attending a job interview.
11	d. Circumstances that the department determines are beyond the claimant's
12	control.
13	<b>Section 10.</b> 108.04 (2) (bm) of the statutes is amended to read:
14	108.04 (2) (bm) A claimant is ineligible to receive benefits for any week for
15	which there is a determination that the claimant failed to conduct a reasonable
16	search for suitable comply with the registration for work and work and search
17	requirements under par. (a) 2. or 3. or failed to provide verification to the department
18	that the claimant complied with those requirements, unless the department has not
19	waived the search requirement those requirements under par. (b) or s. 108.062
20	(10m). If the department has paid benefits to a claimant for any such week, the
21	department may recover the overpayment under s. 108.22.

(END)

#### 2019-2020 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

 $\begin{array}{c} LRB\text{--}6058/P3ins\\ MED:...\end{array}$ 

## INSERT

1	<b>SECTION 1.</b> 108.04 (2) (bd) of the statutes is created to read:
2	108.04 (2) (bd) The department may, by rule, modify the availability of any
3	waiver under par. (b) or (bb) if necessary to comply with a requirement under federal
4	law. The department may also, by rule, establish any additional waivers from the
5	requirements under par. (a) 2. and 3. if necessary to comply with a requirement
6 .	under federal law.

#### Duchek, Michael

From:

Knutson, Janell - DWD

Sent:

Thursday, November 29, 2018 9:22 AM

To:

Duchek, Michael; Rubsam, Andrew J - DWD

Subject:

RE: Proposed language

#### Looks good!

From: Duchek, Mike - LEGIS <michael.duchek@legis.wisconsin.gov>

Sent: Thursday, November 29, 2018 9:16 AM

To: Knutson, Janell - DWD < Janell.Knutson@dwd.wisconsin.gov>; Rubsam, Andrew J - DWD

<Andrew.Rubsam@dwd.wisconsin.gov>

Subject: RE: Proposed language

#### See below

108.04 (2) (bd) The department may, by rule, do any of the following if doing so is necessary to comply with a requirement under federal law or is specifically allowed under federal law:

- 1. Modify the availability of any waiver under par. (b) or (bb)
- 2. Establish additional waivers from the requirements under par. (a) 2. and 3.

From: Knutson, Janell - DWD < Janell. Knutson@dwd.wisconsin.gov>

Sent: Wednesday, November 28, 2018 5:42 PM

To: Duchek, Michael < Michael. Duchek@legis.wisconsin.gov >

Cc: Rubsam, Andrew J - DWD < Andrew.Rubsam@dwd.wisconsin.gov>

Subject: Re: Proposed language

#### Mike,

I am sorry but I did not see this before I left for the day for a personal appointment. Andy sent me a message that he talked to you. Can we call you courts thing in the morning?

Thanks, Janell

Sent from my iPhone

On Nov 28, 2018, at 12:26 PM, Duchek, Mike - LEGIS < michael.duchek@legis.wisconsin.gov > wrote:

Let me know if this works:

108.04 (2) (bd) The department may, by rule, modify the availability of any waiver under par. (b) or (bb) if necessary to comply with a requirement under federal law. The department may also, by rule, establish any additional waivers from the requirements under par. (a) 2. and 3. if necessary to comply with a requirement under federal law.

Mike Duchek
Senior Legislative Attorney
Wisconsin Legislative Reference Bureau

(608) 504-5830



2

3

4

5

6

7

# State of Misconsin 2017 - 2018 LEGISLATURE



# PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



AN ACT to renumber and amend 108.04 (2) (a) 3. (intro.), 108.04 (2) (a) 3. a. to c. and 108.04 (2) (b); to amend 108.04 (2) (a) (intro.), 108.04 (2) (a) 1., 108.04 (2) (a) 2. and 108.04 (2) (bm); and to create 108.04 (2) (b) 1. (intro.), 108.04 (2) (b) 2. to 6., 108.04 (2) (bb) and 108.04 (2) (bd) of the statutes; relating to: waivers from work search and registration requirements for certain individuals claiming unemployment insurance benefits and granting rule-making authority.

# Analysis by the Legislative Reference Bureau

Under current law, a claimant for unemployment insurance benefits is generally required to conduct searches for work each week to be eligible for unemployment benefits and to register for work. Current law provides that a claimant who is laid off is exempt from these requirements if the claimant reasonably expects to be reemployed by the former employer and the Department of Workforce Development verifies that expectation. Administrative rules promulgated by DWD require DWD to grant a claimant a waiver of the work search and registration requirements for eight weeks if the claimant reasonably expects to be reemployed with the claimant's employer within that period and allow an additional four-week extension of that waiver. The rules also provide additional reasons a claimant may qualify for a waiver and require claimants for whom the requirements are not waived

fedoral

However

to provide verification of having complied with work search and registration requirements.

This bill eliminates DWD's authority to establish waivers from work search and registration requirements and codifies the current waivers contained in DWD's rules. The bill also codifies the requirement that a claimant provide verification of having complied with work search and registration requirements.

The bill allows DWD to modify or eliminate a waiver, or to create additional waivers, if doing so is necessary to comply with federal law of is specifically allowed

For further information see the state fiscal estimate, which will be printed as an appendix to this bill.

#### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 108.04 (2) (a) (intro.) of the statutes is amended to read:

2 108.04 (2) (a) (intro.) Except as provided in par. pars. (b) and to (bd), sub. (16)

3 (am) and (b), and s. 108.062 (10) and (10m) and as otherwise expressly provided, a

claimant is eligible for benefits as to any given week only if all of the following apply:

**Section 2.** 108.04 (2) (a) 1. of the statutes is amended to read:

6 108.04 (2) (a) 1. Except as provided in s. 108.062 (10), the individual The 7

<u>claimant</u> is able to work and available for work during that week;

8 **Section 3.** 108.04 (2) (a) 2. of the statutes is amended to read:

108.04 (2) (a) 2. Except as provided in s. 108.062 (10m), as of that week, the

individual The claimant has registered for work as directed in the manner prescribed

by the department; by rule.

**SECTION 4.** 108.04 (2) (a) 3. (intro.) of the statutes is renumbered 108.04 (2) (a)

3. and amended to read: 13

1

4

5

9

10

11

12

14

15

16

17

108.04 (2) (a) 3. The individual claimant conducts a reasonable search for

suitable work during that week, unless the search requirement is waived under par.

(b) or s. 108.062 (10m) and provides verification of that search to the department.

The search for suitable work must include at least 4 actions per week that constitute

a reasonable search as prescribed by rule of the department. In addition, the
department may, by rule, require an individual a claimant to take more than 4
reasonable work search actions in any week. The department shall require a
uniform number of reasonable work search actions for similar types of claimants.
This subdivision does not apply to an individual if the department determines that
the individual is currently laid off from employment with an employer but there is
a reasonable expectation of reemployment of the individual by that employer. In
determining whether the individual has a reasonable expectation of reemployment
by an employer, the department shall request the employer to verify the individual's
employment status and shall also consider other factors, including:
<b>Section 5.</b> 108.04 (2) (a) 3. a. to c. of the statutes are renumbered 108.04 (2)
(b) 1. a. to c. and amended to read:
108.04 (2) (b) 1. a. The history of layoffs and reemployments by the employer;
b. Any information that the employer furnished to the individual claimant or
the department concerning the individual's claimant's anticipated reemployment
date; and.
c. Whether the individual claimant has recall rights with the employer under
the terms of any applicable collective bargaining agreement; and.
<b>Section 6.</b> 108.04 (2) (b) of the statutes is renumbered 108.04 (2) (b) (intro.)
and amended to read:
108.04 (2) (b) (intro.) The requirements for registration for work and search for
work shall be prescribed by rule of the department, and the department may by
general rule shall, except as provided under par. (bd), waive these requirements the
registration for work requirement under certain stated conditions. par. (a) 2. if any
of the following applies:

it has made to the claimant.

1	SECTION 7. 108.04 (2) (b) 1. (intro.) of the statutes is created to read:
2	108.04 (2) (b) 1. (intro.) The department determines that the claimant is
3	currently laid off from employment with an employer but there is a reasonable
4	expectation of reemployment of the claimant by that employer within a period of 8
5	weeks, which may be extended up to an additional 4 weeks but not to exceed a total
6	of 12 weeks. In determining whether the claimant has a reasonable expectation of
7	reemployment by an employer, the department shall request the employer to verify
8	the claimant's employment status and shall consider all of the following:
9	SECTION 8. 108.04 (2) (b) 2. to 6. of the statutes are created to read:
10	108.04 (2) (b) 2. The claimant has a reasonable expectation of starting
11	employment with a new employer within 4 weeks and the employer has verified the
12	anticipated starting date with the department. A waiver under this subdivision may
13	not exceed 4 weeks.
14	3. The claimant has been laid off from work and routinely obtains work through
15	a labor union referral and all of the following apply:
16	a. The union is the primary method used by workers to obtain employment in
17	the claimant's customary occupation.
18	b. The union maintains records of unemployed members and the referral
19	activities of these members, and the union allows the department to inspect those
20	records.
21	c. The union provides, upon the request of the department, any information
22	regarding a claimant's registration with the union or any referrals for employment

24

1	d. Prospective employers of the claimant seldom place orders with the public
2	employment office for jobs requiring occupational skills similar to those of the
3	claimant.
4	e. The claimant is registered for work with a union and satisfies the
5	requirements of the union relating to job referral procedures, and maintains
6	membership in good standing with the union.
7	f. The union enters into an agreement with the department regarding the
8	requirements of this subdivision.
9	4. The claimant is summoned to serve as a prospective or impaneled juror.
10	5. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the
11	claimant is enrolled in and satisfactorily participating in a self-employment
12	assistance program or another program established under state or federal law and
13	the program provides that claimants who participate in the program shall be waived
14	by the department from work registration requirements.
15	6. The claimant is unable to complete registration due to circumstances that
16	the department determines are beyond the claimant's control.
17	<b>Section 9.</b> 108.04 (2) (bb) of the statutes is created to read:
18	108.04(2) (bb) The department shall, except as provided under par. (bd), waive
19	the work search requirement under par. (a) 3. if any of the following applies:
20	1. A reason specified in par (b) 1., 2., 3., or 4.
21	2. The claimant performs any work for his or her customary employer.
22	3. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the

claimant is enrolled in and satisfactorily participating in a self-employment

assistance program or another program established under state or federal law and

1	the program provides that claimants who participate in the program shall be waived
2	by the department from work search requirements.
3	4. The claimant has not complied with the requirement because of an error
4	made by personnel of the department.
5	5. The claimant's most recent employer failed to post appropriate notice posters
6	as to claiming unemployment benefits as required by the department by rule, and
7	the claimant was not aware of the work search requirement.
8	6. The claimant has been referred for reemployment services, is participating
9	in such services, or is not participating in such services, but has good cause for failure
10	to participate. For purposes of this subdivision, a claimant has good cause if he or she
11	is unable to participate due to any of the following:
12	a. A reason specified in subd. 3. or par (b) 4.
13	b. The claimant is employed.
14	c. The claimant is attending a job interview.
15	d. Circumstances that the department determines are beyond the claimant's
16	control.
17	SECTION 10. 108.04 (2) (bd) of the statutes is created to read:
18	108.04 (2) (bd) The department may, by rule, modify the availability of any
19	waiver under par. (b) or (bb) if necessary to comply with a requirement under federal
20	law. The department may also, by rule, establish any additional waivers from the
21	requirements under par. (a) 2. and 3. if necessary to comply with a requirement
22	under federal law.
23	SECTION 11. 108.04 (2) (bm) of the statutes is amended to read:
24	108.04 (2) (bm) A claimant is ineligible to receive benefits for any week for
25	which there is a determination that the claimant failed to conduct a reasonable

search for suitable comply with the registration for work and work and search
requirements under par. (a) 2. or 3. or failed to provide verification to the department
that the claimant complied with those requirements, unless the department has not
waived the search requirement those requirements under par. (b), (bb), or (bd) or s.

108.062 (10m). If the department has paid benefits to a claimant for any such week,
the department may recover the overpayment under s. 108.22.

7

(END)

### 2019-2020 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

 $\begin{array}{c} LRB\text{--}6058/P4ins\\ MED:...\end{array}$ 

#### Insert

1	The department may, by rule, do any of the following if doing so is necessary to
2	comply with a requirement under federal law or is specifically allowed under federal
3	law:
4	1. Modify the availability of any waiver under par. (b) or (bb).
5	2. Establish additional waivers from the requirements under par. (a) 2, and 3



2

3

4

5

6

7

# State of Misconsin 2017 - 2018 LEGISLATURE

 $\begin{array}{c} LRB\text{-}6058/P4\\ MED\text{:kjf} \end{array}$ 

# PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

AN ACT to renumber and amend 108.04 (2) (a) 3. (intro.), 108.04 (2) (a) 3. a. to c. and 108.04 (2) (b); to amend 108.04 (2) (a) (intro.), 108.04 (2) (a) 1., 108.04 (2) (a) 2. and 108.04 (2) (bm); and to create 108.04 (2) (b) 1. (intro.), 108.04 (2) (b) 2. to 6., 108.04 (2) (bb) and 108.04 (2) (bd) of the statutes; relating to: waivers from work search and registration requirements for certain individuals claiming unemployment insurance benefits and granting rule-making authority.

## Analysis by the Legislative Reference Bureau

Under current law, a claimant for unemployment insurance benefits is generally required to conduct searches for work each week to be eligible for unemployment benefits and to register for work. Current law provides that a claimant who is laid off is exempt from these requirements if the claimant reasonably expects to be reemployed by the former employer and the Department of Workforce Development verifies that expectation. Administrative rules promulgated by DWD require DWD to grant a claimant a waiver of the work search and registration requirements for eight weeks if the claimant reasonably expects to be reemployed with the claimant's employer within that period and allow an additional four-week extension of that waiver. The rules also provide additional reasons a claimant may qualify for a waiver and require claimants for whom the requirements are not waived

to provide verification of having complied with work search and registration requirements.

This bill eliminates DWD's authority to establish waivers from work search and registration requirements and codifies the current waivers contained in DWD's rules. However, the bill allows DWD to modify or eliminate a waiver, or to create additional waivers, if doing so is necessary to comply with federal law or is specifically allowed under federal law. The bill also codifies the requirement that a claimant provide verification of having complied with work search and registration requirements.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **Section 1.** 108.04 (2) (a) (intro.) of the statutes is amended to read:  $\mathbf{2}$ 108.04 (2) (a) (intro.) Except as provided in par. pars. (b) and to (bd), sub. (16) 3 (am) and (b), and s. 108.062 (10) and (10m) and as otherwise expressly provided, a claimant is eligible for benefits as to any given week only if all of the following apply: 4 5 **Section 2.** 108.04 (2) (a) 1. of the statutes is amended to read: 6 108.04 (2) (a) 1. Except as provided in s. 108.062 (10), the individual The 7 claimant is able to work and available for work during that week; 8 **Section 3.** 108.04 (2) (a) 2. of the statutes is amended to read: 108.04 (2) (a) 2. Except as provided in s. 108.062 (10m), as of that week, the 9 10 individual The claimant has registered for work as directed in the manner prescribed 11 by the department; by rule. 12 **SECTION 4.** 108.04 (2) (a) 3. (intro.) of the statutes is renumbered 108.04 (2) (a) 13 3. and amended to read: 14 108.04 (2) (a) 3. The individual claimant conducts a reasonable search for 15 suitable work during that week, unless the search requirement is waived under par. 16 (b) or s. 108.062 (10m) and provides verification of that search to the department.

The search for suitable work must include at least 4 actions per week that constitute
a reasonable search as prescribed by rule of the department. In addition, the
department may, by rule, require an individual a claimant to take more than 4
reasonable work search actions in any week. The department shall require a
uniform number of reasonable work search actions for similar types of claimants.
This subdivision does not apply to an individual if the department determines that
the individual is currently laid off from employment with an employer but there is
a reasonable expectation of reemployment of the individual by that employer. In
determining whether the individual has a reasonable expectation of reemployment
by an employer, the department shall request the employer to verify the individual's
employment status and shall also consider other factors, including:
Section 5. 108.04 (2) (a) 3. a. to c. of the statutes are renumbered 108.04 (2)
(b) 1. a. to c. and amended to read:
108.04 (2) (b) 1. a. The history of layoffs and reemployments by the employer;
b. Any information that the employer furnished to the individual claimant or
the department concerning the individual's claimant's anticipated reemployment
date <del>; and</del> .
c. Whether the individual claimant has recall rights with the employer under
the terms of any applicable collective bargaining agreement; and.
<b>Section 6.</b> 108.04 (2) (b) of the statutes is renumbered 108.04 (2) (b) (intro.)
and amended to read:
108.04 (2) (b) (intro.) The requirements for registration for work and search for
work shall be prescribed by rule of the department, and the department may by
gonoral rule shall executes provided under non (hd) weive these versions and

it has made to the claimant.

1	registration for work requirement under certain stated conditions. par. (a) 2. if any
2	of the following applies:
3	SECTION 7. 108.04 (2) (b) 1. (intro.) of the statutes is created to read:
4	108.04 (2) (b) 1. (intro.) The department determines that the claimant is
5	currently laid off from employment with an employer but there is a reasonable
6	expectation of reemployment of the claimant by that employer within a period of 8
7	weeks, which may be extended up to an additional 4 weeks but not to exceed a total
8	of 12 weeks. In determining whether the claimant has a reasonable expectation of
9	reemployment by an employer, the department shall request the employer to verify
10	the claimant's employment status and shall consider all of the following:
11	SECTION 8. 108.04 (2) (b) 2. to 6. of the statutes are created to read:
12	108.04 (2) (b) 2. The claimant has a reasonable expectation of starting
13	employment with a new employer within 4 weeks and the employer has verified the
14	anticipated starting date with the department. A waiver under this subdivision may
15	not exceed 4 weeks.
16	3. The claimant has been laid off from work and routinely obtains work through
17	a labor union referral and all of the following apply:
18	a. The union is the primary method used by workers to obtain employment in
19	the claimant's customary occupation.
20	b. The union maintains records of unemployed members and the referral
21	activities of these members, and the union allows the department to inspect those
22	records.
23	c. The union provides, upon the request of the department, any information
24	regarding a claimant's registration with the union or any referrals for employment

1	d. Prospective employers of the claimant seldom place orders with the public
2	employment office for jobs requiring occupational skills similar to those of the
3	claimant.
4	e. The claimant is registered for work with a union and satisfies the
5	requirements of the union relating to job referral procedures, and maintains
6	membership in good standing with the union.
7	f. The union enters into an agreement with the department regarding the
8	requirements of this subdivision.
9	4. The claimant is summoned to serve as a prospective or impaneled juror.
10	5. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the
11	claimant is enrolled in and satisfactorily participating in a self-employment
12	assistance program or another program established under state or federal law and
13	the program provides that claimants who participate in the program shall be waived
14	by the department from work registration requirements.
15	6. The claimant is unable to complete registration due to circumstances that
16	the department determines are beyond the claimant's control.
17	SECTION 9. 108.04 (2) (bb) of the statutes is created to read:
18	108.04 (2) (bb) The department shall, except as provided under par. (bd), waive
19	the work search requirement under par. (a) 3. if any of the following applies:
20	1. A reason specified in par (b) 1., 2., 3., or 4.
21	2. The claimant performs any work for his or her customary employer.
22	3. The requirements are waived under s. 108.04 (16) or 108.062 (10m), or the
23	claimant is enrolled in and satisfactorily participating in a self-employment

assistance program or another program established under state or federal law and

1	the program provides that claimants who participate in the program shall be waived
2	by the department from work search requirements.
3	4. The claimant has not complied with the requirement because of an error
4	made by personnel of the department.
5	5. The claimant's most recent employer failed to post appropriate notice posters
6	as to claiming unemployment benefits as required by the department by rule, and
7	the claimant was not aware of the work search requirement.
8	6. The claimant has been referred for reemployment services, is participating
9	in such services, or is not participating in such services, but has good cause for failure
10	to participate. For purposes of this subdivision, a claimant has good cause if he or she
11	is unable to participate due to any of the following:
12	a. A reason specified in subd. 3. or par (b) 4.
13	b. The claimant is employed.
14	c. The claimant is attending a job interview.
15	d. Circumstances that the department determines are beyond the claimant's
16	control.
17	SECTION 10. 108.04 (2) (bd) of the statutes is created to read:
18	108.04 (2) (bd) The department may, by rule, do any of the following if doing
19	so is necessary to comply with a requirement under federal law or is specifically
20	allowed under federal law:
21	1. Modify the availability of any waiver under par. (b) or (bb).
22	2. Establish additional waivers from the requirements under par. (a) $2$ . and $3$ .
23	SECTION 11. 108.04 (2) (bm) of the statutes is amended to read:
24	108.04 (2) (bm) A claimant is ineligible to receive benefits for any week for
25	which there is a determination that the claimant failed to conduct a reasonable

7	(END)
6	the department may recover the overpayment under s. 108.22.
5	108.062 (10m). If the department has paid benefits to a claimant for any such week,
4	waived the search requirement those requirements under par. (b), (bb), or (bd) or s.
3	that the claimant complied with those requirements, unless the department has not
2	requirements under par. (a) 2. or 3. or failed to provide verification to the department
1 ·	search for suitable comply with the registration for work and work and search